Examining the Critical Practices Supporting Community Engagement Professionals Toward Fulfillment of Higher Education's Civic Mission

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Abstract

This thesis overview summarizes a study (Brandt, 2021) examining the institutional and professional practices that enable community engagement professionals (CEPs) to play vital roles in fulfilling higher education's civic mission. Drawing on field-building research by community-engaged practitioners and scholars, such as Welch and Saltmarsh (2013) and Dostilio (2017), this study employed a mixedmethods research design through an electronic survey of open- and closed-ended questions administered to a national network of CEPs. The analysis points to five key themes that should be addressed by institutions and the field: faculty development and institutionalization efforts, positionality and power dynamics, compensation and support, institutional infrastructure, and demographic implications. Findings from this study showcase the importance of CEPs in effectively and equitably leading their institutions in actualizing their civic missions, as well as their access to resources and advancement opportunities.

Keywords: community engagement professional, infrastructure, civic mission, power dynamics, job satisfaction

faced serious issues of hunger and food into keep its doors open. Six months later, with guidance from this researcher (a student in the Bonner Scholar Program, a cohort-based four-year developmental community engagement program), the pantry organized its largest, most successful day-of-service event in its history. The day's achievements included raising thousands of dollars in donations, completing

even years ago, while serving as a climate change, and complete a master's of community engagement coordina- public administration in sustainable develtor at a small liberal arts college opment. A few years later, the community, in a rural southern community, with support from the college, opened its this researcher grabbed a coffee first pay-what-you-can cafe committed to with the executive director of the local food serving locally sourced, nutritious food for pantry. We discussed how our community everyone regardless of ability to pay. Faculty at the college began to partner with the cafe security; meanwhile, the pantry struggled to offer community-based learning courses. Conversations over coffee that result in positive impacts for student learning and development, the institution, and the community are not an unusual experience for community engagement professionals (CEPs). CEPs are often the conveners and organizers of ideas, people, projects, and resources.

building renovations, revitalizing support CEP is a vital role, given that institutions of for the pantry, and educating individuals on higher education are uniquely positioned to food insecurity in the local community. The leverage their distinct mix of institutional student went on to lead the college's annual resources (funding, technology, social capipoverty and homelessness week of pro- tal), faculty expertise and mentorship, comgramming, complete a summer internship munity engagement staff's knowledge and working on the intersections of food and connections, and student capacity (time,

energy, passion) to forge deep, reciprocal driving social change (Brown & Burdsal, Kuh, 2008; Marts, 2016; Saltmarsh, 2005; al., 1998; Saltmarsh et al., 2009. Tos, 2015).

However, due to competing demands and limited resources, exacerbated by the COVID-19 pandemic, institutions face difficult decisions regarding prioritization of programs and units. Despite the benefits highlighted in the literature, many institutions situate community engagement on the margins of institutional priorities. Subsequently, the professional staff whose primary job is to support and administer campus-community engagement-CEPs—may not always receive adequate resources or support (Dostilio, 2017; Welch & Saltmarsh, 2013).

This thesis overview reports on a study (Brandt, 2021) intended to provide a better understanding of how higher education can more effectively and equitably support (1) to investigate and conduct an analysis of the practices that support community engagement professionals and (2) to contribute to the limited body of scholarship on CEPs. It explored two research questions: Which practices related to CEPs are in effect at higher education institutions? Which practices make the most impact on CEP job satisfaction?

Overview of Literature

transformative power of community and civic engagement to address the most cited social justice, and empathy. CEPs are also Foundation, 2018a; Bonner Foundation, Campus Compact, 2022; Dostilio, 2017). H. E., Bruns, K., Sonka, S. T., Furco, A., & curriculum and supporting faculty develop-Swanson, L., 2012; Kuh, 2008; Saltmarsh ment, in many cases CEPs experience chal-1987; Tinto, 2016). Community-engaged recognition for their knowledge and authorthe roles that higher education can play in of this marginalization of CEPs in higher

institutional-community partnerships. 2012; Burke, 2019; Cress, 2012; Cress et al., Strong campus-community engagement is 2010; Finley, 2012; Gilroy, 2012; Marts, 2016; a vehicle for higher education institutions Saltmarsh, 2005; Tos, 2015). The majority to advance their civic missions and has of research and resources, however, has demonstrated positive impacts on pressing centered around three of the stakeholders challenges, such as student retention and in campus-community work: students, faccompletion, diversity and inclusion, and ulty, and, increasingly, community partners student learning and development (Brown (AAC&U, 2002; Battistoni & Longo, 2011; & Burdsal, 2012; Burke, 2019; Cress, 2012; Creighton, 2008; Eatman, 2012; Estes, 2004; Cress et al., 2010; Finley, 2012; Gilroy, 2012; Freeman et al., 2009; Kuh, 2008; Moore et

Although drawing attention to students, faculty, and community partners is important, the CEPs whose primary responsibilities are to administer, support, manage, and lead campus-community engagement are largely missing from the field's scholarship (e.g., Welch & Saltmarsh, 2013). In recent years, a growing body of CEP literature has focused on defining, conceptualizing, and professionalizing the CEP role, including the development of competencies, credentialing, and professional development programs (Atiles, 2019; Bonner Foundation, 2018b; Campus Compact, n.d.; Doberneck et al., 2017; Dostilio, 2017; Fang, 2016; Pasquesi et al., 2019; Trebil-Smith, 2019; Tryon & Madden, 2019; Weerts, 2019). However, the current literature lacks a meaningful examination of the institutional practices that CEPs. The purpose of the study was twofold: can successfully attract, retain, and advance CEPs.

In addition, CEPs are often marginalized in higher education due to insufficient resources, challenges around positionality, academic culture, and power dynamics. For example, many CEPs are not afforded faculty status even though they may hold advanced degrees and teach (Welch & Saltmarsh, 2013). Whether in curricular or cocurricular settings, CEPs are expected to design, facilitate, and assess student learn-Decades of literature point toward the ing and development for complex student learning outcomes such as civic agency, challenges for higher education today, in- expected to have knowledge and experience cluding student learning, retention and in training faculty in community-engaged completion, and diversity, equity, and in- teaching, learning, and research pedagogies clusion (AAC&U, 2011; Astin, 1993; Bonner and practices (Bonner Foundation, 2018b; 2019; Finley & McNair, 2013; Fitzgerald, Despite their significant roles in changing & Hartley, 2011; Sturm et al., 2011; Tinto, lenges around securing respect, power, and scholars and practitioners have highlighted ity with peers and colleagues. The impact

cross-campus collaboration, high turnover community relationships and knowledge, and (3) quality and institutionalization of and inefficient use of institutional and community resources (Kezar, 2011; Ruffalo Noel Levitz, 2019).

Research Methods

This study drew on field-building literature by community-engaged scholars Welch and Saltmarsh (2013) and Dostilio (2017). The research partner was the Corella & Bertram F. Bonner Foundation, a national nonprofit organization, and its network of colleges and universities across the United States who are working to advance civic and community engagement in higher education.

Community engagement professionals, volve individuals from diverse institutions the themes. and demographic backgrounds. See Table 1 for participant demographics, Table 2 for CEP Fulfillment Through Faculty institutional demographics, and Table 3 for **Development and Institutionalization** characteristics of the centers for community engagement.

education is pervasive, posing potentially and Saltmarsh (2013), Dostilio (2017), and damaging consequences for themselves, the Bonner Foundation's Bonner Pipeline colleagues, students, the institution, and Project Core Competencies Framework the community at large. These consequenc- (Bonner Foundation, 2018b). A pilot survey es include increased job dissatisfaction, lack was conducted to solicit feedback prior to of motivation to perform job functions, lack administering the final survey. Data collecof leadership for initiatives, less effective tion was conducted over a 2-week period student mentorship, less integration and on participants' responses to questions that assessed (1) community engagement pracrates, burnout, loss of institutional and tices related to staff, (2) job satisfaction, breeding campus-community mistrust, campus-community engagement. The researcher used quantitative descriptive data analysis, including data coding and univariate analysis (frequency distribution, central tendency, and dispersion) and manual, inductive coding for the qualitative responses (Creswell, 2005). The study followed key criteria and standards of ethics, quality, and rigor of mixed-methods research, including voluntary participation, IRB approval, informed consent processes, and secure data storage. (See the full thesis for more robust review of the methodology and data.)

Analysis and Key Findings

Five key themes related to institutional defined as employees at higher education practices emerged from the findings and institutions whose primary job is to sup- analysis in response to the two primary port and administer campus-community research questions (RQ1: Which practices engagement (Dostilio, 2017), were recruited related to CEPs are in effect at higher eduas research participants through online cation institutions? RQ2: Which practices outreach to approximately 6,000 self- make the most impact on CEP job satisfacidentified CEPs across three platforms: the tion?). These themes were (1) fulfillment National Bonner Network staff email list, through faculty development and instituthe National Higher Education Service- tionalization efforts (RQ2), as well as chal-Learning email list, and the Community lenges from (2) positionality and power Service and Service-Learning Professionals dynamics (RQ2), (3) compensation and supin Higher Education Facebook group. The port (RQ2), (4) institutional infrastructure study sample included 51 CEPs who self- (RQ1), and (5) CEP demographics (RQ2). Key defined by responding "Yes" to the survey themes were determined based on results question "Are you a staff member at a (see Tables 4-7) that rose to a level of sighigher education institution whose primary nificance operationalized as one standard job is to support and administer campus— deviation from the mean and highest frecommunity engagement?" These CEPs quency responses, and these findings were voluntarily responded to and completed an triangulated with the open-ended responses electronic survey. The study aimed to in- from participants to further give voice to

According to research findings, out of eight categories of typical roles and responsibili-The thesis study used an electronic Qualtrics ties for CEPs, respondents ranked institusurvey that included 27 closed and two tionalizing community engagement (60%) open-ended questions, based on the re- and faculty development (47%) as the researcher's experience as a community sponsibilities least contributing to their job engagement professional, as well as Welch satisfaction (see Figure 1 and Brandt, 2021).

Table 1. Survey Respondents' Demographics

78% (40)
22% (11)
84% (43)
8% (4)
2% (1)
2% (1)
2% (1)
2% (1)
96% (49)
4% (2)
22% (11)
45% (23)
33% (17)
e)
8% (4)
31% (16)
22% (11)
16% (8)
12% (6)
12% (6)
31% (16)
57% (29)
12% (6)

Positionality and Power Dynamics

The second theme amplifies the first theme, delving deeper into how position-

Open-ended responses highlighted this concern, with comments such as "not feeling like my contributions are adequately ality and power dynamics significantly respected, supported, or financially comimpact CEPs. Institutional politics and/ pensated" indicating an interest in leaving or power dynamics were the factors least their position and/or the field. When asked contributing to their job satisfaction (Table to recommend changes, respondents said, 4). Respondents' narrative comments also "Recognize and value the decades of effort suggest that CEPs in staff roles experience in developing partnerships and programs," barriers to fulfillment and advancement "Centralizing and institutionalizing comdue to structural academic hierarchies and munity engagement on campus and having power dynamics, which privilege faculty. our work more respected by faculty," and

Table 2. Survey Respondents' Institutional Characteristics

Demographic Variables	% (frequency)
Institution type (check all)	
Liberal arts	69% (35)
Private	61% (31)
Public	24% (12)
HBCU or MSI	10% (5)
Ivy League	2% (1)
Total enrollment (undergraduate and graduate)	
Under 1,000	10% (5)
1,000–2,000	29% (15)
2,000–5,000	31% (16)
5,000–15,000	14% (7)
15,000+	16% (8)
City/town population size where institution resides	
Under 10,000	24% (12)
10,000–50,000	22% (11)
50,000-100,000	16% (8)
100,000–500,000	20% (10)
500,000–1 million+	20% (10)
Received the Carnegie Elective Community Engagement Classification (2020, 2015)	5)
Yes	47% (24)
No	53% (27)

"Allowing students, faculty and nonprofits to see the staff as experts/primary contacts would do wonders for motivation."

Compensation and Support for CEPs

Third, the study found concerns around inadequate compensation (salary and benefits) and support (pathways for advancement, professional development opportunities) for CEPs as a significant result (Tables 4 and 5). Despite their distinctive expertise, many CEPs are not being adequately compensated or supported in their roles. Nearly half of respondents in the survey reported not being adequately compensated, with Institutional Infrastructure and Support salary/benefits as a factor detracting from for Campus-Community Engagement their job satisfaction and potentially leading to CEPs leaving their position or the field altogether (Tables 4 and 5); this theme is illustrated in participant responses explaining why they would leave:

A position with another organization (whether nonprofit or forprofit) that compensates to my level of education and skill, that offers consistent and reliable opportunities for career advancement and skill development. My future at my institution is uncertain because I cannot anticipate a stable, upward trajectory, and am currently living barely above the poverty line despite 5-6 years of professional experience and a Masters degree.

The fourth theme reveals a lack of institutional infrastructure (resources, space, staffing) and support (involvement in decision-making processes, senior leadership) for community engagement. Fifty-six percent of respondents identified a lack of

Table 3. Survey Respondents' Center for Civic and **Community Engagement Characteristics**

Demographic Variables	% (frequency)
Institution's total # of community engagement centers	
One	65% (33)
Two	22% (11)
Three or more	8% (4)
Total # full-time staff	
0–1	18% (9)
2–3	35% (18)
4–6	31% (16)
7+	16% (8)
Total # part-time staff	
0–1	67% (34)
2–3	24% (12)
4–6	2% (1)
7+	8% (4)
Reporting line	
Student Affairs	27% (14)
Academic Affairs	47% (24)
Other	18% (9)
No response	8% (4)
Annual operating budget (including salaries)	
Less than \$50,000	12% (6)
\$50,001–\$100,000	10% (5)
\$100,001–\$250,000	12% (6)
\$250,001-\$500,000	16% (8)
\$500,001+	16% (8)
Don't know	35% (18)

institutional support for community en- (in statements, strategic plans) while not gagement as the factor that would most providing resources, staffing, and support influence them to leave their positions and/ consistent with that prioritization. The inor the field of community engagement in clusion of civic/community engagement in higher education altogether (Table 5). In re- institutional strategic plans was the highsponse to the recommendations to improve est mean response for factors influencing the experience for CEPs on their campus quality and institutionalization of comand/or in the field more broadly, the two munity engagement (Table 7), yet a lack significant responses were "realistic, clear, of institutional support (infrastructure, and reduced workload expectations" (33%) staffing, resources) was found throughout and "more support and funding for com- the research findings (Tables 5 and 6). One munity engagement" (30%; see Table 6). respondent said, "Fully integrating service Additionally, CEPs identified inconsisten - and volunteerism as part of a strategic plan, cies in ways that their institution promotes not just in words, but in resources and incivic/community engagement as a priority stitutional practices and actions" would

Figure 1. Descriptive Statistics for the Variables Influencing Ranking of Job Roles and Job Satisfaction



Ranking Level of Job Satisfaction with Typical CEP Roles & Responsibilities

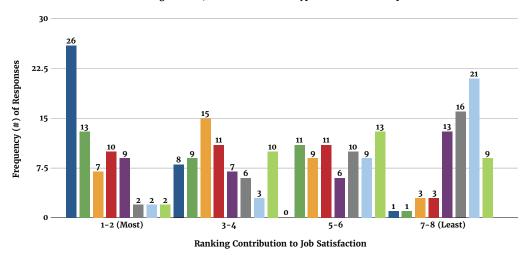


Table 4. Descriptive Statistics for the Variables Influencing Factors Contributing Least to Job Satisfaction

	% (frequency)
Institutional politics and/or power dynamics	59% (22)
am not adequately compensated with salary/benefits	49% (18)
don't have the time	46% (17)
Institution lacks or does not provide adequate resources	43% (16)
have to spend too much of my time on administrative responsibilities	41% (15)
My voice isn't represented at decision-making tables	39% (14)
am not or my position is not adequately respected	35% (13)
Lack of work-life balance	32% (12)
My institution has unsupportive senior leadership and/or experienced ransitions in senior leadership	27% (10)
'm not interested in those particular areas	24% (9)
am not given opportunities to advance professionally	22% (8)
Frequent staff transitions and turnover	19% (7)
Impacts from the COVID-19 pandemic	16% (6)
don't have the particular skill or knowledge	14% (5)

Table 5. Descriptive Statistics for the Variables Influencing Job Satisfaction—Factors Most Influencing a CEP to Leave Their Position and/ or the Field of Community Engagement in Higher Education

56% (23)
46% (19)
34% (14)
10% (4)
7% (3)
2% (1)
2% (1)
2% (1)
2% (1)

Note. N = 41, Mean = 0.20, SD = 0.22, Significance threshold = 42% (Mean + 1 SD)

Table 6. Descriptive Statistics for the Variables Influencing Job Satisfaction—Recommendations to Improve the Experience for CEPs

	% (frequency)
Realistic, clear, and reduced workload expectations (better work/life balance, more time for reflection, sabbaticals, readings, writing)	33% (13)
More support and funding (infrastructure, communication, etc.) for community engagement on campus (including from senior leadership)	30% (12)
Hire more community engagement staff	23% (9)
Increase compensation (salary, benefits) and support (professional development opportunities, pathways for advancement) for community engagement staff	20% (8)
Integration of community engagement (including with DEI) and relationship building across campus	15% (6)
Institutional consistency in stated and expressed versus actual (resources, staffing, etc.) support for community engagement on campus	13% (5)
More respect for the community engagement field and staff (including from faculty and higher education)	10% (4)
Centralization and institutionalization of community engagement on campus	8% (3)
More direct engagement with community partners	5% (2)
More focus on social justice education	3% (1)

Note. N = 40, Mean = 0.16, SD = 0.10, Significance threshold = 26% (Mean + 1 SD)

Table 7. Descriptive Statistics for the Variables Influencing Quality and Institutionalization of Community Engagement—Rating of Level of Agreement With Perceived Engagement in Practices by the Center for Community Engagement

	Mean	SE
Civic/community engagement is included in institutional strategic plan(s)	3.22	0.12
Has adequate office space to meet program needs	3.11	0.15
Offers a service-learning/community engagement minor/certificate/designation	3.07	0.12
Has an academic affairs reporting line	2.84	0.19
Provides faculty development programs	2.80	0.16
Has an established faculty award	2.74	0.18
Evaluates community partner satisfaction	2.73	0.14
Provides faculty fellowship/grants	2.69	0.17
Provides course development grants	2.65	0.17
Has official/operational definitions of service-learning, community-based research, community engagement (posted online, website)	2.62	0.15
Publicizes faculty accomplishments	2.61	0.14
Collaborates on presentations with partners	2.60	0.15
Provides faculty development funds (e.g., to attend conferences)	2.57	0.16
Collaborates on grant proposals with partners	2.54	0.16
Evaluates student satisfaction with service-learning/community engagement/community-engaged learning	2.50	0.15
Provides awards/incentives to community partners	2.43	0.15
Offers a service-learning/community engagement minor/certificate/designation	2.33	0.19
Institutional leadership promotes civic engagement as a priority	2.30	0.14
Has a full-time administrator with faculty status	2.11	0.19
Provides faculty mentor program	2.11	0.15
Facilitates faculty research on service-learning/community engagement	2.09	0.15
Has an advisory/governing board	2.09	0.15
Has an advisory/governing board with community representation	2.04	0.15
Collaborates on publications with partners	2	0.15
Provides funding for community partners to coteach courses	1.89	0.14

Note. N = 46, Strongly disagree (Min) = 1, Strongly agree (Max) = 4

experience of CEPs on their campus and/or skills, experience, and relationships. in the field more broadly. The respondent further explained,

I am an office of one with little clerical support and a very small budget (less than \$7000 annually) yet "Civic Responsibility" is one of the five stated values of the College. Institutions must support their community engagement offices with resources that adequately address the interests and needs of students and our community part-

Two other respondents echoed this sentiment by stating, "Community engagement needs to be at the heart of the institutional mission. I'm tired of it being tangential or performative" and "Continued mismatch between what the institution says they want to do/value and the resources and/or actions of the institution."

Community Engagement Professional Demographics

The fifth theme highlights the finding that CEPs in this research represent a less senior perspective. In this research, 67% of respondents indicated their position title as program coordinator or director, with only 33% as center director (Table 1). In addition, the majority of respondents in this study (61%) had a total of 10 years or less working in the field (not including undergraduate college experience; Table 1).

Discussion and Limitations

This study's key findings are affirmed by the field's scholarship. The literature suggests that staff, especially compared to faculty, experience multiple and more severe forms of power dynamics that are extremely difficult to overcome, and staff typically wield less power and influence within academia (Kezar, 2011). This finding is echoed in Michigan State University's competencies research explaining, "this next generation is committed to equality, social justice, civic duty, and the public purposes of higher education, but is often confronted by institutional structures, policies, and practices that delegitimize their experiences, perspectives, and approaches" (Doberneck et al., 2017, para. 1). Staff members' typically lower position within an institution creates barriers This study sought to explore the practices

be their recommendation to improve the possess significant and unique knowledge,

Additionally, the connection between CEPs' participation in faculty development and institutionalization efforts and lack of job satisfaction is an important finding because the literature suggests that supporting faculty development, building infrastructure, and integrating and aligning community engagement with other institutional initiatives are key components to advancing and institutionalizing community engagement campus-wide (Harkavy, 2005; Saltmarsh & Johnson, 2020). If higher education is to be successful in retaining uniquely talented and skilled CEPs to foster quality programs and carry out its civic mission, institutions must address the barriers facing CEPs, including in their faculty development and institutionalization efforts, lack of resources for campus-community engagement, inadequate compensation, and respecting staff as experts in their field.

A key difference in this research compared to that of both Dostilio (2017) and Welch and Saltmarsh (2013) is that the data captures and represents a less senior perspective. (See Brandt, 2021 for more demographic descriptive statistics.) In Dostilio's research, 42% were center directors, and in Welch and Saltmarsh's research, the survey instrument was sent exclusively to center directors of campuses that received the Carnegie Classification for Community Engagement in 2006, 2008, or 2010. Thus, this study reflects the experiences of some CEPs who are not yet in senior leadership but would seek to advance professionally into a center director role. These individuals are administrators who, often rising through their own experiences as students, advance to positions at the middle of their careers. Then, they may be dissatisfied with compensation, opportunities, the lack of infrastructure and support for this work, institutional power dynamics and politics, and challenges around positionality and lack of respect for the CEP role and the CE community engagement field. If budding CEPs are continually dissatisfied, higher education runs the risk of losing these skilled, experienced, and talented staff to other fields and positions.

Significance and Recommendations

in navigating systems and advocating for that community engagement professionchange, even though these staff members als perceive at their institutions, and the dations arise from this research, which are donors is critical. well supported by other studies, yet contribute to the field. The recommendations are concrete actions that institutions should implement if they take seriously the expertise CEPs bring and the impact they have on students' learning and development, institutional priorities, and fostering social change.

The first recommendation is to support community engagement professionals complishments. in their efforts toward advancing faculty development and institutionalization of community engagement. Recommended practices include (1) reducing the CEP workload by shifting or eliminating low-level activities and responsibilities to open time and capacity for CEPs' work on faculty development and institutionalization of community engagement and (2) reducing power dynamics and positionality challenges, including by providing faculty status, teaching opportunities, and shifting culture.

The second recommendation is to invest in community engagement professionals with adequate compensation and support. Recommended practices include (1) providing adequate compensation, including salary and benefits; (2) ensuring mentoring and advancement opportunities; (3) engaging CEPs in conducting research; (4) providing publishing opportunities for CEPs; and (5) developing campus professional development programs for CEPs.

more infrastructure and support for comcommunity engagement staff. An institution and to live out its civic purpose.

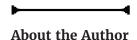
key themes connecting these practices, job could partner with external organizations satisfaction, and quality and institutional - (national or community foundations, other ization of community engagement efforts. grants, local businesses) to secure funding The study's findings showed that there are and resources or shift existing institutional significant areas for improving the CEP funds to hire more staff. Supporting staff to experience on campuses. Four recommen- work with advancement offices to cultivate

> The fourth recommendation is to address inequities that foster barriers posed by power dynamics, positionality, and institutional politics. Recommended practices include (1) leveraging and building internal and external support (engaging faculty allies, consultants, using literature and data), (2) establishing awards for CEP staff, and (3) publicly recognizing CEP ac-

Concluding Reflections

The study contributes to the CEP literature by investigating experiences and practices that CEPs identify as motivational and demotivational in their roles. The findings from this study can be applied by colleges and universities nationally as they take stock of their current practices and serve as a tool for CEPs to gain the resources and support needed to keep steering institutional and community change.

The findings and recommendations in this research are also relevant and timely for the staffing and hiring challenges facing higher education. According to a 2023 annual survey by United Educators, "half of college leaders identified recruitment and hiring employing talented staff and faculty—as one of the most pressing risks facing their institutions" (Seltzer, 2023). Amid the Great Resignation, the findings echo a rallying cry across higher education to address staff The third recommendation is to provide burnout, resignation, boundaries, and compensation (Rodriguez & Carpenter, 2022). It munity engagement, particularly by ad- is time for higher education to answer this equately resourcing units and hiring more call to both retain and support talented staff



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